Virtual Regulatory Assessment (VRA) Assessment: 16 August 2021



Warwick Hospital HTA licensing number 22543

Licensed under the Human Tissue (Quality and Safety for Human Application) Regulations 2007 (as amended)

Licensable activities carried out by the establishment

Licensed activities

'E' = Establishment is licensed to carry out this activity and is currently carrying it out.

Site	Procurement	Processing	Testing	Storage	Distribution	Import	Export
Warwick Hospital	E						

Tissue types authorised for licensed activities

Authorised = Establishment is authorised to carry out this activity and is currently carrying it out.

nent Processing	Testing	Storage	Distribution	Import	Export
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Summary of VRA findings

The HTA found the Designated Individual (DI) and the Licence Holder (LH) to be suitable in accordance with the requirements of the legislation.

Although the HTA found that Warwick Hospital (the establishment) had met the majority of the HTA's standards that were assessed during the VRA, seven minor shortfalls were found against standards for Governance and Quality and Premises, Facilities and Equipment.

The HTA has assessed the establishment as suitable to be licensed for the activities specified, subject to corrective and preventative actions being implemented to meet the shortfalls identified during the VRA.

Compliance with HTA standards

Minor Shortfalls

Standard	VRA findings	Level of shortfall
GQ1 All aspects of the establishment's v governance process.	work are supported by ratified documented policies and procedures as part of t	he overall
b) There are procedures for all licensable activities that ensure integrity of tissue and / or cells and minimise the risk of contamination.	The establishment's procedure for donor work-up, referral and medical assessment states that collection will proceed if the patient's CD34 count is greater than 15 cells/µL. This does not align with the establishment's pre-collection patient assessment checklist, which indicates the count needs to be greater than '10/µL'.	Minor
	Following the VRA, the establishment submitted sufficient evidence to address this shortfall before the report was finalised. The HTA consider this	

	shortfall to be addressed.	
p) There are written agreements with third parties whenever an activity takes place that has the potential to influence the quality and safety of human tissues and / or cells.	The establishment's agreement with the third party provider of a new temperature monitoring system does not set out arrangements for data capture, data retention and how the establishment will be made aware of incidents relevant to its licensable activities.	
GQ2 There is a documented system of q	uality management and audit.	
b) There is an internal audit system for all licensable activities.	At the establishment's last site inspection, it was determined that the establishment did not undertake routine audits of records to ensure all sections had been accurately completed. Although progress has been made, during the VRA examples were identified where sections within the forms had not been completed correctly.	Minor
c) An audit is conducted in an independent manner at least every two years to verify compliance with protocols and HTA standards, and any findings and corrective actions are documented.	The establishment has not conducted an independent audit against all HTA standards in the past two years.	Minor
GQ8 Risk assessments of the establishn appropriately.	nent's practices and processes are completed regularly and are recorded and r	nonitored
b) Risk assessments are reviewed regularly, as a minimum annually or when	At the time of the inspection, several of the establishment's documented risk assessments relating to licensable activities had exceeded their specified review period.	Minor

any changes are made that may affect the quality and safety of tissues and cells.		
PFE3 There are appropriate facilities for	the storage of bodies, body parts, tissues, cells, consumables and records.	
a) Tissues, cells, consumables and records are stored in secure environments and precautions are taken to minimise risk of damage, theft or contamination.	During the period of April to June 2020, the establishment relocated its apheresis activities to the Rigby Unit at Stratford Hospital, which was temporarily listed as a satellite under the 22543 licence. Temperature records for the storage area in which the establishment stored Anticoagulant Citrate Dextrose Solution Formula-A (ACD-A) at Stratford Hospital do not cover the full duration of the period in which the reagent was in storage at this location. The records also do not capture the maximum and minimum temperatures under which this reagent was stored during this period. The calibration records for the thermometer used to monitor this storage area, and the thermometer used to monitor the apheresis area during procurement, have not been provided.	Minor
	In addition to this, the establishment's maximum permitted temperature limit exceeds the maximum storage temperature stipulated by the manufacturer. This was a finding at the establishment's last HTA site inspection. The establishment has not provided service and calibration records for the new temperature monitoring system used to monitor the area in which reagents and consumables are stored at Warwick Hospital.	

PFE5 Equipment is appropriate for use, maintained, quality assured, validated and where appropriate monitored.				
f) Cleaning, disinfection and sanitation of critical equipment is performed regularly and this is recorded.	The establishment's cleaning records for their apheresis equipment covering the period of June and July 2021 do not capture post-use cleaning for each procurement event that took place during this period.	Minor		

The HTA requires the DI to submit a completed corrective and preventative action (CAPA) plan setting out how the shortfalls will be addressed, within 14 days of receipt of the final report (refer to Appendix 3 for recommended timeframes within which to complete actions). The HTA will then inform the establishment of the evidence required to demonstrate that the actions agreed in the plan have been completed.

Advice

The HTA advises the DI to consider the following to further improve practice:

Number	Standard	Advice
1.	General	Patient serological results are communicated to the DI and are not available to all staff at the point of procurement. The DI is advised to ensure all staff have access to serological results before undertaking apheresis. The DI is further advised to update the pre-collection patient assessment checklist to include a prompt reminding staff to confirm that they are aware of the patient's serological status.
2.	GQ2b	Positive microbiological results are made available to the establishment's Medical Director (who is a Person Designated under the licence) by exception when a positive result is identified. The DI is advised to update procedures to ensure that reporting of positive results is robust, for example, by including a regular review of the communication of microbiological test results issued by the processing laboratory in the establishment's routine audit schedule.

3.	GQ3f	The DI is advised to update the establishment's training and competency assessment form to include a section capturing staff training in the ethical principles and regulatory context applicable to their work.
4.	GQ4j	The establishment's procurement forms include sections to capture the prescription of key reagents that may be required during the procurement process, and for each reagent a section to capture when it is used ('time set up'). The DI is advised to update procedures to ensure that, where reagents were prescribed but not used, this is made clear in the procurement record, for example by indicating in the 'time set up' box that it was not applicable.
5.	GQ2c	The procurement record includes a section in which staff are required to record the date and time procurement activities are completed, but the time was not completed in the records that were reviewed during the VRA. The DI is advised to update the procurement record to separate the sections in which the date and time are recorded to help prompt staff to record both pieces of information.

Background

The establishment, which is part of South Warwickshire Hospitals NHS Foundation Trust (SWFT), provides an apheresis service for the procurement of autologous PBSCs from patients in the Coventry and Warwickshire region. Patients are referred to the service by the clinical team based at the transplant centre at University Hospitals of Coventry and Warwickshire (UHCW).

PBSCs procured at Warwick Hospital are transported to another HTA-licensed establishment for processing and storage, before being distributed to UHCW for reinfusion. The processing and storage establishment also undertakes mandatory serology testing for this service.

The establishment has been licensed by the HTA since October 2008. This was the establishment's first VRA. Prior to this, five site visit inspections of the establishment have been conducted. The most recent previous inspection took place in November 2018.

Since the site inspection in 2018, the establishment temporarily relocated the apheresis service to Stratford Hospital as part of the regional response to COVID-19. Procurement activities took place at Stratford Hospital in April and June 2020, returning to their previous location at Warwick Hospital in July 2020. During the period of relocation all reagents and consumables were stored at Stratford Hospital. Apheresis staff routinely work across both sites.

Warwick Hospital has also implemented a new hospital-wide temperature monitoring system, which is used to monitor the secure storage area where apheresis consumables and reagents are stored before use. The agreement with the system provider was reviewed during the VRA.

Description of VRA activities undertaken

The HTA's regulatory requirements are set out in Appendix 2. The following areas were covered during the VRA:

A review of records of traceability associated with two procurement events were reviewed, from consent through to procurement and release to the establishment undertaking processing, storage and donor testing. The assessment also included a review of a selection of documented procedures, training records, temperature monitoring records, equipment maintenance records, documented agreements, risk assessments, incident records and meeting minutes associated with licensable activities.

Report sent to DI for factual accuracy: 23 December 2021

Report returned from DI: 11 January 2022

Final Report issued: 14 January 2022

Appendix 1: HTA standards

The HTA standards applicable to this establishment are shown below; those not assessed during the VRA are shown in grey text. Individual standards which are not applicable to this establishment have been excluded.

Human Tissue (Quality and Safety for Human Application) Regulations 2007 Standards

Consent

Standard
C1 Consent is obtained in accordance with the requirements of the HT Act 2004, the Human Tissue (Quality and Safety for Human Application) Regulations 2007 and as set out in the HTA's Codes of Practice.
a) If the establishment acts as a procurer of tissues and / or cells, there is an established process for acquiring donor consent which meets the requirements of the HT Act 2004 the Human Tissue (Quality and Safety for Human Application) Regulations 2007 (Q&S Regulations) and the HTA's Codes of Practice
c) The establishment or the third party's procedure on obtaining donor consent includes how potential donors are identified and who is able to take consent.
d) Consent forms comply with the HTA Codes of Practice.
e) Completed consent forms are included in records and are made accessible to those using or releasing tissue and / or cells for a Scheduled Purpose.
C2 Information about the consent process is provided and in a variety of formats.
a) The procedure on obtaining consent details what information will be provided to donors. As a minimum, the information specified by Directions 001/2021 is included.
c) Information is available in suitable formats and there is access to independent interpreters when required.

d) There are procedures to ensure that information is provided to the donor or donor's family by trained personnel.

C3 Staff involved in seeking consent receive training and support in the implications and essential requirements of taking consent.

a) Staff involved in obtaining consent are provided with training on how to take informed consent in accordance with the requirements of the HT Act 2004 and Code of Practice on Consent.

b) Training records are kept demonstrating attendance at training on consent.

Governance and Quality

Standard
GQ1 All aspects of the establishment's work are supported by ratified documented policies and procedures as part of the overall governance process.
a) There is an organisational chart clearly defining the lines of accountability and reporting relationships.
b) There are procedures for all licensable activities that ensure integrity of tissue and / or cells and minimise the risk of contamination.
c) There are regular governance meetings, for example health and safety, risk management and clinical governance committees, which are recorded by agendas and minutes.
d) There is a document control system to ensure that changes to documents are reviewed, approved, dated and documented by an authorised person and only current documents are in use.
e) There are procedures for tissue and / or cell procurement, which ensure the safety of living donors.
j) There are procedures detailing the critical materials and reagents used and where applicable, materials and reagents meet the standards laid down by the Medical Devices Regulation 2002 (SI 2002 618, as amended) (UK MDR 2002) and United Kingdom Conformity Assessed (UKCA).

m) The criteria for allocating tissues and / or cells to patients and health care institutions are documented and made available to these parties on request.
o) There is a complaints system in place.
p) There are written agreements with third parties whenever an activity takes place that has the potential to influence the quality and safety of human tissues and / or cells.
r) Third party agreements specify the responsibilities of the third party and meet the requirements set out in Directions 001/2021.
s) Third party agreements specify that the third party will inform the establishment in the event of a serious adverse reaction or event.
t) There are procedures for the re-provision of service in an emergency.
GQ2 There is a documented system of quality management and audit.
a) There is a quality management system which ensures continuous and systematic improvement.
b) There is an internal audit system for all licensable activities.
c) An audit is conducted in an independent manner at least every two years to verify compliance with protocols and HTA standards, and any findings and corrective actions are documented.
d) Processes affecting the quality and safety of tissues and / or cells are validated and undergo regular evaluation to ensure they continue to achieve the intended results.
GQ3 Staff are appropriately qualified and trained in techniques relevant to their work and are continuously updating their skills.
a) There are clearly documented job descriptions for all staff.
b) There are orientation and induction programmes for new staff.

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c) There are continuous professional development (CPD) plans for staff and attendance at training is recorded.

d) There is annual documented mandatory training (e.g. health and safety and fire).

e) Personnel are trained in all tasks relevant to their work and their competence is recorded.

f) There is a documented training programme that ensures that staff have adequate knowledge of the scientific and ethical principles relevant to their work, and the regulatory context.

g) There is a documented training programme that ensures that staff understand the organisational structure and the quality systems used within the establishment.

h) There is a system of staff appraisal.

i) Where appropriate, staff are registered with a professional or statutory body.

j) There are training and reference manuals available.

k) The establishment is sufficiently staffed to carry out its activities.

GQ4 There is a systematic and planned approach to the management of records.

a) There are procedures for the creation, identification, maintenance, access, amendment, retention and destruction of records.

b) There is a system for the regular audit of records and their content to check for completeness, legibility and accuracy and to resolve any discrepancies found.

c) Written records are legible and indelible. Records kept in other formats such as computerised records are stored on a validated system.

d) There is a system for back-up / recovery in the event of loss of computerised records.

e) The establishment keeps a register of the types and quantities of tissues and / or cells that are procured, tested, preserved, processed, stored and distributed or otherwise disposed of, and on the origin and destination of tissues and cells intended for human application.

f) There are procedures to ensure that donor documentation, as specified by Directions 001/2021, is collected and maintained.

g) There is a system to ensure records are secure and that donor confidentiality is maintained in accordance with Directions 001/2021.

h) Raw data which are critical to the safety and quality of tissues and cells are kept for 10 years after the use, expiry date or disposal of tissues and / or cells.

i) The minimum data to ensure traceability from donor to recipient as required by Directions 001/2021 are kept for 30 years after the use, expiry or disposal of tissues and / or cells.

j) Records are kept of products and material coming into contact with the tissues and / or cells.

m) In the event of termination of activities of the establishment a contingency plan to ensure records of traceability are maintained for 10 or 30 years as required.

GQ5 There are documented procedures for donor selection and exclusion, including donor criteria.

a) Donors are selected either by the establishment or the third party acting on its behalf in accordance with the criteria required by Directions 001/2021.

d) There is a system in place either at the establishment or at a third party acting on its behalf to record results of donor selection and associated tests.

f) Samples taken for donor testing are clearly labelled with the time and place the sample was taken and a unique donor identification code.

GQ6 A coding and records system facilitates traceability of tissues and / or cells, ensuring a robust audit trail.

a) There is a donor identification system which assigns a unique code to each donation and to each of the products associated with it.

b) An audit trail is maintained, which includes details of when the tissues and / or cells were acquired and from where, the uses to which the tissues and / or cells were put, when the tissues and / or cells were transferred elsewhere and to whom.

c) The establishment has procedures to ensure that tissues and / or cells imported, procured, processed, stored, distributed and exported are traceable from donor to recipient and vice versa.

GQ7 There are systems to ensure that all adverse events, reactions and/or incidents are investigated promptly.

a) There are procedures for the identification, reporting, investigation and recording of adverse events and reactions, including documentation of any corrective or preventative actions.

b) There is a system to receive and distribute national and local information (e.g. HTA regulatory alerts) and notify the HTA and other establishments as necessary of serious adverse events or reactions.

c) The responsibilities of personnel investigating adverse events and reactions are clearly defined.

d) There are procedures to identify and decide the fate of tissues and / or cells affected by an adverse event, reaction or deviation from the required quality and safety standards.

GQ8 Risk assessments of the establishment's practices and processes are completed regularly and are recorded and monitored appropriately.

a) There are documented risk assessments for all practices and processes.

b) Risk assessments are reviewed regularly, as a minimum annually or when any changes are made that may affect the quality and safety of tissues and cells.

c) Staff can access risk assessments and are made aware of local hazards at training.

d) A documented risk assessment is carried out to decide the fate of any tissue and / or cells stored prior to the introduction of a new donor selection criteria or a new processing step, which enhances the quality and safety of tissue and / or cells.

Premises, Facilities and Equipment

Standard
PFE1 The premises are fit for purpose.
a) A risk assessment has been carried out of the premises to ensure that they are fit for purpose.
b) There are procedures to review and maintain the safety of staff, visitors and patients.
c) The premises have sufficient space for procedures to be carried out safely and efficiently.
e) There are procedures to ensure that the premises are secure and confidentiality is maintained.
f) There is access to a nominated, registered medical practitioner and / or a scientific advisor to provide advice and oversee the establishment's medical and scientific activities.
PFE2 Environmental controls are in place to avoid potential contamination.
c) There are procedures for cleaning and decontamination.
d) Staff are provided with appropriate protective clothing and equipment that minimise the risk of contamination of tissue and / or cells and the risk of infection to themselves.
PFE3 There are appropriate facilities for the storage of tissues and / or cells, consumables and records.
a) Tissues, cells, consumables and records are stored in secure environments and precautions are taken to minimise risk of damage, theft or contamination.

b) There are systems to deal with emergencies on a 24 hour basis.
d) There is a documented, specified maximum storage period for tissues and / or cells.
PFE4 Systems are in place to protect the quality and integrity of tissues and / or cells during transport and delivery to its destination.
b) There are procedures for the transport of tissues and / or cells which reflect identified risks associated with transport.
c) There is a system to ensure that traceability of tissues and / or cells is maintained during transport.
d) Records are kept of transportation and delivery.
e) Tissues and / or cells are packaged and transported in a manner and under conditions that minimise the risk of contamination and ensure their safety and quality.
f) There are third party agreements with courier or transport companies to ensure that any specific transport conditions required are maintained.
g) Critical transport conditions required to maintain the properties of tissue and / or cells are defined and documented.
h) Packaging and containers used for transportation are validated to ensure they are fit for purpose.
i) Primary packaging containing tissues and / or cells is labelled with the information required by Directions 001/2021.
j) Shipping packaging containing tissues and / or cells is labelled with the information required by Directions 001/2021.
PFE5 Equipment is appropriate for use, maintained, quality assured, validated and where appropriate monitored.
a) Critical equipment and technical devices are identified, validated, regularly inspected and records are maintained.

b) Critical equipment is maintained and serviced in accordance with the manufacturer's instructions.

c) Equipment affecting critical processes and storage parameters is identified and monitored to detect malfunctions and defects and procedures are in place to take any corrective actions.

d) New and repaired equipment is validated before use and this is documented.

e) There are documented agreements with maintenance companies.

f) Cleaning, disinfection and sanitation of critical equipment is performed regularly and this is recorded.

g) Instruments and devices used for procurement are sterile, validated and regularly maintained.

h) Users have access to instructions for equipment and receive training in the use of equipment and maintenance where appropriate.

i) Staff are aware of how to report an equipment problem.

j) For each critical process, the materials, equipment and personnel are identified and documented.

k) There are contingency plans for equipment failure.

Appendix 2: The HTA's regulatory requirements

The HTA must assure itself that the DI, Licence Holder, premises and practices are suitable.

The statutory duties of the DI are set down in Section 18 of the Human Tissue Act 2004. They are to secure that:

- the other persons to whom the licence applies are suitable persons to participate in the carrying-on of the licensed activity;
- suitable practices are used in the course of carrying on that activity; and
- the conditions of the licence are complied with.

The HTA developed its licensing standards with input from its stakeholders. They are designed to ensure the safe and ethical use of human tissue and the dignified and respectful treatment of the deceased. The HTA inspects the establishments it licences against four groups of standards:

- consent
- governance and quality systems
- premises facilities and equipment
- disposal.

This is an exception-based report: only those standards that have been assessed as not met are included. Where the HTA determines that a standard is not met, the level of the shortfall is classified as 'Critical', 'Major' or 'Minor' (see Appendix 3: Classification of the level of shortfall). Where HTA standards are fully met, but the HTA has identified an area of practice that could be further improved, advice is given to the DI.

Reports of HTA inspections and VRAs carried out from 1 November 2010 are published on the HTA's website.

Appendix 3: Classification of the level of shortfall (HA)

Where the HTA determines that a licensing standard is not met, the improvements required will be stated and the level of the shortfall will be classified as 'Critical', 'Major' or 'Minor'. Where the HTA is not presented with evidence that an establishment meets the requirements of an expected standard, it works on the premise that a lack of evidence indicates a shortfall.

The action an establishment will be required to make following the identification of a shortfall is based on the HTA's assessment of risk of harm and/or a breach of the Human Tissue Act 2004, Human Tissue (Quality and Safety for Human Application) Regulations 2007, or associated Directions.

1. Critical shortfall:

A shortfall which poses a significant direct risk of causing harm to a recipient patient or to a living donor,

or

A number of 'major' shortfalls, none of which is critical on its own, but viewed cumulatively represent a systemic failure and therefore are considered 'critical'.

A critical shortfall may result in one or more of the following:

- A notice of proposal being issued to revoke the licence
- Some or all of the licensable activity at the establishment ceasing with immediate effect until a corrective action plan is developed, agreed by the HTA and implemented.
- A notice of suspension of licensable activities
- Additional conditions being proposed
- Directions being issued requiring specific action to be taken straightaway
- 2. Major shortfall:

A non-critical shortfall.

A shortfall in the carrying out of licensable activities which poses an indirect risk to the safety of a donor or a recipient

or

A shortfall in the establishment's quality and safety procedures which poses an indirect risk to the safety of a donor or a recipient;

or

A shortfall which indicates a major deviation from the Human Tissue (Quality and Safety for Human Application) Regulations 2007 or the HTA Directions;

or

A shortfall which indicates a failure to carry out satisfactory procedures for the release of tissues and cells or a failure on the part of the designated individual to fulfil his or her legal duties;

or

A combination of several 'minor' shortfalls, none of which is major on its own, but which, viewed cumulatively, could constitute a major shortfall by adversely affecting the quality and safety of the tissues and cells.

In response to a major shortfall, an establishment is expected to implement corrective and preventative actions within 1-2 months of the issue of the final VRA report. Major shortfalls pose a higher level of risk and therefore a shorter deadline is given, compared to minor shortfalls, to ensure the level of risk is reduced in an appropriate timeframe.

3. Minor shortfall:

A shortfall which cannot be classified as either critical or major and, which can be addressed by further development by the establishment.

This category of shortfall requires the development of a corrective action plan, the results of which will usually be assessed by the HTA either by desk based review or at the time of the next on-site inspection or VRA.

In response to a minor shortfall, an establishment is expected to implement corrective and preventative actions within 3-4 months of the

issue of the final VRA report.

Follow up actions

A template corrective and preventative action plan will be sent as a separate Word document with the final VRA report. Establishments must complete this template and return it to the HTA within 14 days of the issue of the final report.

Based on the level of the shortfall, the HTA will consider the most suitable type of follow-up of the completion of the corrective and preventative action plan. This may include a combination of

- a follow-up site-visit inspection
- a request for information that shows completion of actions
- monitoring of the action plan completion
- follow up at next routine site-visit inspection.

After an assessment of your proposed action plan you will be notified of the follow-up approach the HTA will take.